THE CORPORATION OF THE TOWNSHIP OF WELLINGTON NORTH PUBLIC MEETING MINUTES – APRIL 26, 2021 @ 7:00 P.M. VIA WEB CONFERENCING https://www.youtube.com/watch?v=ltDBm8f7bG8

<u>Members Present:</u> Councillors:	Andrew Lennox Sherry Burke Lisa Hern Steve McCabe Dan Yake
Staff Present:	Mishael Observe
Chief Administrative Officer:	Michael Givens
Director of Legislative Services/Clerk:	Karren Wallace
Deputy Clerk:	Catherine Conrad
Economic Development Officer:	Dale Small
Director of Operations:	Matthew Aston
Manager, Environment and Development Services:	Corey Schmidt
Community Recreation Coordinator:	Mandy Jones
Manager of Recreation Services:	Tom Bowden
Chief Building Official:	Darren Jones
Human Resources Manager:	Chanda Riggi
Director of Fire Services/Fire Chief:	Chris Harrow
Fire Prevention Officer/Deputy Chief:	Marco Guidotti
Deputy Chief:	Callise Loos
Manager of Development Planning:	Curtis Marshall
Planner:	Matthieu Daoust
P. Eng., Triton Engineering:	Dustin Lytle
	Busin Lyne

CALLING TO ORDER - Mayor Lennox

Mayor Lennox called the meeting to order.

OWNERS/APPLICANT

ZBA 10/21 Sobeys

DISCLOSURE OF PECUNIARY INTEREST

Councillor Burke declared a pecuniary interest with the Sobeys application as she is employed by Sobeys and removed herself from the meeting.

LOCATION OF THE SUBJECT LAND

The land subject to the proposed amendment is described as Con 1, Part Lot 33, Pt Lot 1, Lot 2 to Lot 6 Pt Duke St., RP; 60R1937 Parts 1-4; Con 1, Part Lot 33, RP 60R3404 Part 1; Con 1, Part Lot 33, Part Lot 32, Div 3, RP 60R3459 Parts 1 & 2. The lands are municipally known as 437-445, 503 and 515 Main St., Mount Forest, Township of Wellington North. The lands are 2.9 ha (7.2 ac) in size.

PURPOSE AND EFFECT OF THE APPLICATION

The purpose and effect of the proposed amendment is to rezone the subject lands from Highway Commercial (C2) Zone and Shopping Centre Commercial (C4) Zone to a site specific Highway Commercial (C2) Exception Zone and Shopping Centre Commercial (C4) Exception Zone to facilitate the development of a new retail food store and a restaurant with a drive-thru. Site specific standards including revised setback and parking requirements are also being proposed. The existing buildings/uses are proposed to remain.

NOTICE

Notices were mailed to property owners within 120 m of the subject property as well as the applicable agencies and posted on the subject property on April 1, 2021.

PRESENTATIONS

Curtis Marshall, Manager of Development Planning; County of Wellington, Township of Wellington North

Planning Report dated April 21, 2021

PLANNING COMMENTS

The purpose and effect of the proposed amendment is to rezone the subject lands from Highway Commercial (C2) Zone and Shopping Centre Commercial (C4) Zone to a site specific Highway Commercial (C2) Exception Zone and Shopping Centre Commercial (C4) Exception Zone to facilitate the development of a new retail food store (up to 5000 m2/ 58, 821.3 ft2 in size) and a restaurant with a drive-thru. Site specific standards including revised setback and parking requirements are also being proposed. The existing buildings/uses (Beer Store and Peavey Mart) are proposed to remain.

This report provides an overview of the proposed zoning by-law amendment application and any comments received to date. A Public Meeting is scheduled for April 26, 2021. This meeting will provide an opportunity for the community and area residents to ask questions and seek more information from the proponent and their consultants regarding the application.

LOCATION

The lands subject to the proposed amendment are described as: Con 1, Part Lot 33, Pt Lot 1, Lot 2 to Lot 6 Pt Duke St., RP; 60R1937 Parts 1-4; Con 1, Part Lot 33, RP 60R3404 Part 1; Con 1, Part Lot 33, Part Lot 32, Div 3, RP 60R3459 Parts 1 & 2. The lands are municipally known as 437-445, 503 and 515 Main St., Mount Forest, Township of Wellington North (currently three separate properties). The lands are 2.9 ha (7.2 ac) in size. The Beer Store and Peavey Mart are located on the property and are proposed to remain. A location map/air photo of the property is provided below.

Surrounding land uses include:

- Industrial Drive and industrial and commercial uses to the North
- Commercial uses to the East
- Residential uses to the South
- Industrial uses to the West

PROPOSAL

The purpose and effect of the proposed amendment is to rezone the subject lands from Highway Commercial (C2) Zone and Shopping Centre Commercial (C4) Zone to a site specific Highway Commercial (C2) Exception Zone and Shopping Centre Commercial (C4) Exception Zone to facilitate the development of a new retail food store (up to 5000 m2/ 58, 821.3 ft2 in size) and a restaurant with a drive-thru. Site specific standards including revised setback and parking requirements are also being proposed.

Proposed Site Plan

A proposed site plan has been submitted in support of the application that shows a new Foodland grocery store approximately 2,525 m2 (27,168 ft2) in size attached to the existing Peavey Mart building. A 150 m2 (1,600 ft2) restaurant with drive thru and a new horse and buggy shed are also shown as standalone buildings on the north end of the property. An expanded parking lot with 241 parking stalls is shown and a new entrance at the intersection of Main St. N (Highway 6) and Mount Forest Drive is proposed. An existing entrance onto Main St. N in the centre of the property is proposed to be closed. The existing entrance at the Beer Store is proposed to remain. A proposed 3.0 m road widening along Main St. N is also shown on the site plan.

The existing Beer Store and Peavey Mart buildings/uses are also proposed to remain, however the existing horse and buggy shed is to be demolished and reconstructed. A copy of the proposed site plan is attached as Schedule 1 to this report.

Supporting Studies

The following studies have been submitted in support of the application:

- Planning Justification Report prepared by GSP Group dated March 2021
- Proposed Site Plan prepared by ACK Architects dated February 2021
- Transportation and Parking Study prepared by RJ Burnsides and Associated dated March 2021
- Functional Servicing and Stormwater Management Report prepared by KWA Site Development Consulting Inc. dated March 5, 2021

PROVINAL POLICY STATEMENT (PPS)

The subject property is located within the settlement area of Mount Forest.

Section 1.1.1 of the PPS identifies that healthy, liveable and safe communities are sustained by promoting efficient development and land use patterns which sustain the financial wellbeing of the Province and municipalities over the long term and by accommodating an appropriate affordable and market-based range and mix of residential types, employment (including industrial and commercial), institutional, recreation, park and open space, and other uses to meet long-term needs.

Section 1.1.3 of the Provincial Policy Statement states that settlement areas shall be the focus of growth and their vitality and regeneration shall be promoted. Furthermore land use patterns within settlement areas shall be based on densities and a mix of land uses which:

- a) efficiently use land and resources;
- b) are appropriate for, and efficiently use, the infrastructure and public service facilities which are planned or available, and avoid the need for their unjustified and/or uneconomical expansion;
- c) minimize negative impacts to air quality and climate change, and promote energy efficiency;
- d) prepare for the impacts of a changing climate;
- e) support active transportation;
- f) are transit-supportive, where transit is planned, exists or may be developed; and,
- g) are freight-supportive.

GROWTH PLAN

The Growth Plan for the Greater Golden Horseshoe (GGH) provides growth management policy direction for the GGH, which includes Wellington County. All planning decisions are required to conform to the applicable policies and provisions of the Growth Plan.

Section 1.2.1 states that a guiding principle of the Plan is to "Support the achievement of complete communities that are designed to support healthy and active living and meet people's needs for daily living throughout an entire lifetime."

Section 2.2.1.2 (a) of the Growth Plan directs a vast majority of growth to settlements areas with a delineated built boundary, existing water and wastewater servicing systems and can support the achievement of complete communities.

Section 2.2.1.2 (c) adds that within settlement areas growth will be focused in delineated builtup areas; strategic growth areas; locations with existing or planned transit, priority on higher order transit where it exists or is planned; and areas with existing or planned public service facilities. The subject lands are located within a Built-Up Area in the County Official Plan.

Section 2.2.1.4 states that "Applying the policies of this Plan will support the achievement of complete communities that: a) feature a diverse mix of land uses, including residential and

employment uses, and convenient access to local stores, services, and public service facilities;"

COUNTY OFFICIAL PLAN

The subject lands are located within the Mount Forest Urban Centre and are designated as Highway Commercial.

A summary of relevant Official Plan Policies are provided below:

Section 4.2.3 (Variety)

The County will encourage a variety of employment opportunities in a variety of locations. Opportunities for industrial, commercial and recreational activities will be supported in appropriate locations.

Section 4.2.4 (Urban Opportunities)

The Urban System is intended to provide the greatest opportunity for employment. New commercial, industrial and recreation uses are expected to locate in all settlements, but particularly in those with full municipal sewage and water services.

Section 7.5 (Urban Centres)

Urban Centres are expected to provide a full range of land use opportunities. Residential uses of various types and densities, commercial, industrial, and institutional uses as well as parks and open space uses will be permitted where compatible and where services are available.

Section 7.5.8 (Other Commercial Uses)

A variety of other commercial uses will be required in Urban Centres including areas to serve highway oriented business including gas sales and motels, commercial uses requiring large sites and unable to locate in the "main street" area and convenience commercial uses to serve neighbourhood needs.

Section 8.6 (Highway Commercial)

The predominant use of land within areas designated HIGHWAY COMMERCIAL shall be for commercial uses serving the travelling public or uses not considered compatible within the downtown of the urban centre. An objective for highway-oriented commercial development is to provide sites for commercial uses which require large lots for buildings, storage and parking and which cannot locate in the downtown area.

The Main Street of most urban centres supports considerable volumes of traffic into and through the urban centre which often require goods and services such as automobile service, food and other items. The travelling public can best be served by providing appropriate commercial areas with access and visibility from this major road.

In addition, certain commercial uses, due to their nature, require large sites to accommodate their associated buildings, storage and parking requirements which are either not available or suitable within the downtown area of the community. Appropriate commercial areas for such land uses are required.

Section 8.6.3 (Permitted Uses)

Permitted uses include uses catering to the travelling public such as motels, automotive sales and service, general convenience commercial uses, recreational uses, restaurants and banquet halls. Uses such as building supply outlets, wholesale outlets, churches, funeral homes, garden centres, furniture stores, home furnishing centres, liquor, beer and wine stores may also be permitted subject to the provisions of the Zoning By-law.

Section 8.6.5 (Access)

Site plan control by-laws and agreements shall be used to limit access to appropriate locations. In co-operation with the appropriate road authority, access to any road shall be carefully regulated to ensure the safe movement of vehicular and pedestrian traffic.

Section 8.6.6 (Design Considerations)

Site design standards will be encouraged which provide aesthetically acceptable development.

ZONING BY-LAW

The subject lands are zoned Highway Commercial (C2) Zone and Shopping Centre Commercial (C4) Zone. Permitted uses in the C2 zone include restaurants, beer stores, building supply outlets. Permitted uses within the C4 zone include retail food stores, beer stores, and retail stores.

The purpose and effect of the proposed amendment is to rezone the subject lands from Highway Commercial (C2) Zone and Shopping Centre Commercial (C4) Zone to a site specific Highway Commercial (C2) Exception Zone and Shopping Centre Commercial (C4) Exception Zone to facilitate the development of a new retail food store (up to 5000 m2/ 58, 821.3 ft2 in size) and a restaurant with a drive-thru. Site specific standards including revised setback and parking requirements are also being proposed.

A summary of the proposed changes to the regulations and standards is provided below:

- To permit a retail food store within the C2 zoned portion of the property up to 5000 m2 (53, 821.3 ft2).
- To permit a minimum requirement of 241 parking spaces. This is a proposed standard of 1 space per 19.2 m2 (1/207 ft2) of building versus the existing standard of 1 space per 18 m2 (1/194 ft2).
- To permit a reduced setback for parking areas from the front lot line of 0.55 m (1.8 ft). The By-law currently requires a setback of 1.5 m (4.9 ft).
- To permit a minimum side yard setback of 1.5 m (4.9 ft) for the proposed buggy shed. The By-law currently requires 7.6m (24.9 ft.).

Planning Staff also note that once the three properties merge into one, the front yard will shift from Main St. to Industrial Dr. according to the provisions of the By-law. Additional wording and or provisions could be required to clarify which street frontage is considered the defined "front yard".

A copy of the applicants proposed draft zoning by-law amendment is attached as Schedule 2 to this report.

CIRCULATION COMMENTS

The application has been circulated to Township Departments and commenting agencies for review.

The following comments have been received to date:

- Enbridge Gas: no objection
- Saugeen Valley Conservation Authority: no objection. The property does not contain any hazards or natural features of interest to the SVCA.

NEXT STEPS

A final report and planning recommendation will be provided following this public meeting and resolution of any outstanding matters.

Eric Saulesleja, Senior Associate, GSP Group Inc. (Planning Consultants on behalf of Sobeys Incorporated)

Phil Busby, Sobeys

Xinli Tu, Traffic Consultant, RJ Burnside

• Presentation regarding proposed Zoning By-law Amendment

The presentation included an overview of the location outlining the surrounding residential, industrial, and commercial uses. The property is approximately 2.9 hectares with the existing Beer Store, Peavey Mart, and a horse and buggy parking stall. The northern part of the property is primarily vacant and does have some food truck accommodation. There is one existing

access from the location with parking extending out to the Main Street road allowance and a sidewalk along the entire length of the Main Street frontage. A proposed new retail food store, Foodland, will be adjacent and attached to the Peavey Mart along the north side. The proposal includes a drive through restaurant; however, a tenant has not been identified. A new horse and buggy shelter will be built to replace the existing structure. The existing access will be removed, and access will be opposite Mount Forest Drive. An access just north of the Beer Store is also proposed. Loading areas will be to the rear of the buildings. The lands are designated as Urban Centre in the Wellington County Official Plan and designated Highway Commercial. Current zoning for the northern portion is zoned C2 Highway Commercial Zone and does not permit retail food store. The southern portion is zoned C4 Shopping Centre Commercial. The proposed zoning amendment, reduction of six parking spaces, Main Street North as lot frontage, reduced front yard setback for parking, reduced interior side yard for horse and buggy structure, etc. were reviewed. Additional supporting studies submitted include a Functional Servicing & Stormwater Management Report by KWA Site Development Consulting Inc., and a Transportation and Parking Study by RJ Burnside. The development will make better use of the land and improve existing parking and access to the site. Water, sanitary and stormwater services are adequate for the proposed development. The traffic study indicates there are no significant traffic concerns related to the development and/or proposed parking rate. Site Plan Control application is required for approval to address details related to grading and drainage, landscaping, access and parking, etc.

CORRESPONDENCE FOR COUNCIL'S REVIEW

Barbara M.J. Baranow, Analyst Land Support, Enbridge Gas Inc.

• Email dated April 1, 2021 (No Objection)

Michael Oberle, Environmental Planning Technicial, Saugeen Conservation

• Letter dated April 16, 2021 (No Objections)

REQUEST FOR NOTICE OF DECISION

The by-law will be considered at a future Council meeting. Persons wishing notice of the passing of the by-law must submit a written request.

MAYOR OPENS FLOOR FOR ANY COMMENTS/QUESTIONS

Paul Hruska, 450 Glasgow Street, Mount Forest explained that he works at Vintex and is concerned about traffic in the area. There is a lot of tractor trailer traffic already and this will make it worse.

Penny Renken, 319 Jeremy's Crescent, Mount Forest inquired if there will there be any consideration to having a grocery store downtown for those that do not drive. Mr. Busby explained that the plan is to replace the old food store. Sobeys does not have plans to continue a grocery store at the downtown location.

COMMENTS/QUESTIONS FROM COUNCIL

Councillor McCabe inquired about the calculations and measurements used during the traffic study that indicate traffic signals are not required. Xinli Tu, Traffic Consultant, RJ Burnside, explained that it is largely based on peak hour volumes. Counts prior to Covid with an additional 2% growth factor applied to project 2021 conditions and criteria with delay of cross traffic, were used and it was determined that under operating conditions the analysis did not warrant signals but suggested continued monitoring.

Councillor McCabe questioned if consideration was given to have the access off Industrial Drive instead of Highway 6. Mr. Saulesleja commented that it had been posed to them but looking at the traffic analysis the application is supportable without the necessity of an access off Industrial Drive.

Matthew Aston, Director of Operations, commented that the MTO's Book 12 has 7 justifications and asked if the traffic study looked at all 7 justifications. Ms. Tu explained that for one of the justifications they would need to consider 8 hour pedestrian volumes but because they had peak hour volumes for p.m. they based the analysis on this, which is the more conservative justification, and it was determined it did not meet the justification.

Councillor Yake commented that there are significant traffic concerns in that area as it is now. He noted Wellington North knew that when Canadian Tire was built, and have been looking at it since then. There are significant traffic concerns, and this is going to add to the situation and he stated it needs to be addressed. Mr. Saulesleja stated that he understood there have been concerns identified throughout the last number of years with that particular intersection, but because it is within the MTO jurisdiction, it's a bit of a stumbling block as they are fairly rigid in the interpretation in terms of the signal warrant analysis. Burnside recommended ongoing monitoring of the intersection post development which might provide additional justification for MTO to consider additional signal warrants. MTO is responsible for the ongoing maintenance and operation of those traffic signals. Ms. Tu commented she has provided feedback on the Township comments regarding the intersection across Mount Forest Drive and there will be further discussion on improvements. Michael Givens, CAO noted that they have shared the traffic study with representatives of the MTO. There is some uncertainty in terms of whether they will support the idea of signalization or something else at that intersection because of the warrant requirements. We do not have those comments back from the MTO but are expected to have them in the next couple weeks.

Mayor Lennox summarized concerns that while the changes may not meet the warrants that the MTO sets out, it meets the warrants that the community members expect and that is the balancing act as they are getting significant feedback that there are problems with traffic movement in that area. Wellington North will need to further review and look at other options before Council is be satisfied. It looks like a promising development but there is work to be done regarding traffic concerns.

Mr. Saulesleja stated that they would be willing to take part in discussions with the MTO.

Councillor Burke returned to the meeting.

OWNERS/APPLICANT

ZBA 12/21 Trudy Matusinec & Jamie Cox

DISCLOSURE OF PECUNIARY INTEREST

No pecuniary interest declared.

LOCATION OF THE SUBJECT LAND

The land subject to the proposed amendment is described as Concession 1 Part Lot 36 RP 61R21331; Part 1 and municipally known as 7619 Jones Baseline. The subject land is approximately 0.15 ha (0.38 ac) in size.

PURPOSE AND EFFECT OF THE APPLICATION

The purpose and effect of the proposed amendment is to remove the Holding Symbol (H) on the subject lands to permit the construction of a detached residential dwelling. The Holding Symbol has been applied to the subject lands to provide Council with an opportunity to ensure that sufficient municipal water and sewer capacity is available for the use. Once the Holding symbol has been removed, the regulations of the Agriculture Exception (A-195) zone, and all other applicable regulations of the Township of Wellington North Zoning By-law 66-01, shall apply to the subject land.

NOTICE

Notices were mailed to property owners within 120 m of the subject property as well as the applicable agencies and posted on the subject property on April 1, 2021.

PRESENTATIONS

Matthieu Daoust, Planner; County of Wellington, Township of Wellington North reviewed the comments he prepare with Asavari Jadhav, Junior Planner

• Planning Report dated March 29, 2021

The purpose of the amendment is to remove the holding symbol (H) on the subject lands to permit the construction of a detached residential dwelling.

The property subject to the proposed amendment is legally described as Concession 1 Part Lot 36; RP 61R21331 Part 1 and municipally known as 7619 Jones Baseline, as shown in Figure 1. The Holding Symbol has been applied to the subject land in order to provide Council with an opportunity to ensure that sufficient municipal water and sewer capacity is available for the use. Once the Holding symbol has been removed, the regulations of the Agriculture Exception (A-195) Zone, and all other applicable regulations of the Township of Wellington North Zoning By-law 66-01, shall apply to the subject land. The exception zone permits a minimum lot area of 0.15ha (1.37ac) and a minimum lot frontage of 17m (55.7 ft).

CORRESPONDENCE FOR COUNCIL'S REVIEW

Emily Vandermeulen, Risk Management Inspector, Wellington Source Water Protection

• Email & Wellhead Protection Area Map dated April 13, 2021 (No Objections)

REQUEST FOR NOTICE OF DECISION

The by-law will be considered at the regular council meeting following the public meeting. Persons wishing notice of the passing of the by-law must submit a written request.

MAYOR OPENS FLOOR FOR ANY COMMENTS/QUESTIONS

Jamie Cox, Applicant, was present to answer questions. They have met some of the provisions that were set forth for the holding provision removal with connecting their existing home to water and sewer and decommissioning the well and septic system.

COMMENTS/QUESTIONS FROM COUNCIL

Councillor McCabe commented that he fully supports the application, and it is a great use of the land.

OWNERS/APPLICANT

ZBA 15/21 2073022 Ontario Inc.

DISCLOSURE OF PECUNIARY INTEREST

No pecuniary interest declared.

LOCATION OF THE SUBJECT LAND

The land subject to the proposed amendment is described as Part Lot 1, Concession 1 (West Luther), 61R10568, Arthur, Township of Wellington North. The subject land is approximately 3.2 ha (8.0 ac) in size

PURPOSE AND EFFECT OF THE APPLICATION

The purpose and effect of the proposed amendment is to remove the Holding Symbol (H) on a portion of the subject lands to permit the construction of dwellings in Phase 3 of the residential subdivision (East Ridge Landing). The Holding Symbol has been applied to the subject lands to provide Council with an opportunity to ensure that sufficient municipal water and sewer capacity is available for the use. Once the Holding symbol has been removed, the regulations of the Medium Density Residential (R2) zone, and all other applicable regulations of the Township of Wellington North Zoning By-law 66-01, shall apply to the subject land.

NOTICE

Notices were mailed to property owners within 120 m of the subject property as well as the applicable agencies and posted on the subject property on April 19, 2021.

PRESENTATIONS

Curtis Marshall, Manager of Development Planning and Asavari Jadhav, Junior Planner; County of Wellington, Township of Wellington North

• Planning Report dated April 21, 2021

The Township has received a request to lift the Holding Provision (H) that applies to a portion of the property to facilitate the construction of homes in Phase 3 of the subdivision.

The property is described as Part Lot 1, Concession 1 (West Luther), 61R10568, Arthur, Township of Wellington North. The subject land is approximately 3.2 ha (8.0 ac) in size.

Phase 3 of the subdivision includes 19 single detached lots, 10 semi-detached lots (20 units), and 2 townhouse blocks (8 units). The applicant is currently clearing conditions of Draft Approval and final approval by the County is anticipated in the near future.

A Holding Provision (H) has been applied to the property in order to provide Council with an opportunity to ensure that sufficient municipal water and sewer capacity is available for the use. Once the Holding symbol has been removed, the regulations of the Medium Density Residential (R2) zone, and all other applicable regulations of the Township of Wellington North Zoning Bylaw 66-01, shall apply to the land subject of this amendment.

Sufficient municipal water and sewer capacity is available for this phase of development. The applicant has executed the following agreements with the Township:

- Pre-Servicing Agreement
- Model Home Agreement
- Sewage Allocation Agreement
- Subdivision Agreement

Planning Staff have prepared a draft By-law which lifts/removes the Holding Provision (H) from the property.

CORRESPONDENCE FOR COUNCIL'S REVIEW

No correspondence was received.

REQUEST FOR NOTICE OF DECISION

The by-law will be considered at the regular council meeting following the public meeting. Persons wishing notice of the passing of the by-law must submit a written request.

MAYOR OPENS FLOOR FOR ANY COMMENTS/QUESTIONS

No one present to provide comments or questions.

COMMENTS/QUESTIONS FROM COUNCIL

Councillor Yake commented that it is good to see this project continue.

ADJOURNMENT

RESOLUTION: 007-2021 Moved: Councillor Burke Seconded: Councillor McCabe THAT the Public Meeting of April 26, 2021 be adjourned at 8:14 pm. CARRIED

CLERK

MAYOR